INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS
JUNE 30, 2013

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## <u>OFFICIALS</u>

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
	(Before January 2013)	
Richard C. Reed Lee Dimmitt Stephen Burgmeier	Board of Supervisors Board of Supervisors Board of Supervisors	January, 2015 January, 2013 January, 2013
Scott Reneker	County Auditor	January, 2013
Terri Kness	County Treasurer	January, 2015
Kelly Spees	County Recorder	January, 2015
Jerry R. Droz	County Sheriff	January, 2013
Timothy W. Dille	County Attorney	January, 2015
Sheri Blough Neff	County Assessor	January, 2016
<u>Name</u>	Title	Term <u>Expires</u>
<del></del>	(After January 2013)	<u>Expires</u>
Name Richard C. Reed Lee Dimmitt Becky Schmitz	<del></del>	
Richard C. Reed Lee Dimmitt	(After January 2013)  Board of Supervisors Board of Supervisors	<u>Expires</u> January, 2015 January, 2017
Richard C. Reed Lee Dimmitt Becky Schmitz	(After January 2013)  Board of Supervisors Board of Supervisors Board of Supervisors	<u>Expires</u> January, 2015 January, 2017 January, 2017
Richard C. Reed Lee Dimmitt Becky Schmitz Scott Reneker	(After January 2013)  Board of Supervisors Board of Supervisors Board of Supervisors  County Auditor	Expires  January, 2015 January, 2017 January, 2017 January, 2017
Richard C. Reed Lee Dimmitt Becky Schmitz Scott Reneker Terri Kness	(After January 2013)  Board of Supervisors Board of Supervisors Board of Supervisors  County Auditor  County Treasurer	Expires  January, 2015 January, 2017 January, 2017 January, 2017 January, 2015
Richard C. Reed Lee Dimmitt Becky Schmitz Scott Reneker Terri Kness Kelly Spees	(After January 2013)  Board of Supervisors Board of Supervisors Board of Supervisors  County Auditor  County Treasurer  County Recorder	Expires  January, 2015 January, 2017 January, 2017 January, 2017 January, 2015 January, 2015

#### INDEPENDENT AUDITOR'S REPORT

To the Officials of Jefferson County, Iowa:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Jefferson County, lowa, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Jefferson County, Iowa as of June 30, 2013, and the respective changes in financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

#### Other Matters

#### Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information and the Schedule of Funding Progress for the Retiree Health Plan on pages 4 through 9 and 30 through 33 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures, to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Jefferson County, lowa's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the eight years ended June 30, 2012 (which are not presented herein) and expressed unqualified opinions on those financial statements. The financial statements for the year ended June 30, 2004 (which are not presented herein) were audited by other auditors, who expressed unqualified opinions on those financial statements. The supplementary information included in Schedules 1 through 9 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 29, 2014 on our consideration of Jefferson County, Iowa's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering Jefferson County, Iowa's internal control over financial reporting and compliance.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, lowa January 29, 2014

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Jefferson County, Iowa, provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2013. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

#### 2013 FINANCIAL HIGHLIGHTS

- The County's Governmental funds' revenues decreased \$1,474,815 from fiscal 2012 to fiscal 2013.
- The County's Governmental funds' expenses decreased \$861,660 in fiscal 2013 compared to fiscal 2012. Mental health expenses decreased by \$1,009,361.
- The County's governmental fund balances decreased .47%, or \$83,769, from June 30, 2012 to June 30, 2013.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Jefferson County, Iowa as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Jefferson County, Iowa's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Jefferson County, Iowa acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.

Supplementary Information provides detailed information about the nonmajor governmental Funds and the individual Agency Funds.

#### REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

#### Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents all of the County's assets and liabilities, with the difference between the two reported as "net position". Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

#### Fund Financial Statements

The County has two kinds of funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. The governmental funds include:
  - 1. The General Fund,
  - 2. The Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads,
  - 3. Capital Projects Funds, such as the Road Paving Project,
  - 4. The Debt Service Fund.

These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for schools, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of financial position. Jefferson County, lowa's combined net position decreased from \$17,741,334 to \$17,657,565 at June 30, 2013. The analysis that follows focuses on the changes in the net position for governmental activities.

## Net Position of Governmental Activities

	<u>June 30, 2013</u>	ine 30, 2012, As Restated
Current and other assets Capital assets Total assets	\$ 10,023,616	\$ 10,692,851 15,432,527 26,125,378
Long-term liabilities Other liabilities Total liabilities	1,768,479 <u>6,421,737</u> <u>8,190,216</u>	1,968,923 <u>6,415,121</u> <u>8,384,044</u>
Net position: Net investment in capital assets Restricted Unrestricted	14,363,190 2,700,019 594,356	13,780,826 3,445,296 515,212
Total net position	\$ <u>17,657,565</u>	\$ <u>17,741,334</u>

Net position of Jefferson County, Iowa's governmental activities decreased by \$83,769 (\$17,657,565 compared to \$17,741,334). The largest portion of the County's net position is the invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net position represent resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net position—the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements—are reported at \$594,356 at June 30, 2013 an increase of \$79,144 from the prior year.

## Changes in Net Position of Governmental Activities

Revenues: Program revenues:		ear ended ne 30, 2013	Year ended June 30, 2012, <u>As Restated</u>				
Charges for service	\$	959,155	\$	894,771			
Operating grants, contributions and restricted interest	•	4,289,895	•	4,813,920			
Capital grants, contributions and restricted interest		· · ·		1,054,872			
General revenues:							
Property tax		3,875,340		3,845,525			
Penalty and interest on property tax		76,040		80,118			
State tax credits		170,975		138,174			
Unrestricted investment earnings		15,283		49,627			
Other general revenues		628,481		612,977			
Total revenues		10,015,169		<u>11,489,984</u>			

Program expenses:		
Public safety and legal services	2,923,344	2,914,387
Physical health and social services	817,593	691,938
Mental health	273,465	1,282,826
County environment and education	577,802	678,609
Roads and transportation	3,620,785	3,891,561
Governmental services to residents	538,100	515,352
Administration	1,315,497	943,243
Non program	-	6,682
Interest on long-term debt	<u>32,352</u>	36,000
Total expenses	<u>10,098,938</u>	<u>10,960,598</u>
Increase (decrease) in net position	(83,769)	529,386
Net position beginning of year, as restated	<u>17,741,334</u>	<u>17,211,948</u>
Net position end of year	\$ <u>17,657,565</u>	\$ 17,741,334

### INDIVIDUAL MAJOR FUND ANALYSIS

As Jefferson County, Iowa completed the year, its governmental funds reported a combined fund balance of \$3,583,016, a decrease of \$672,854 compared to last year's total of \$4,255,870. The increase in fund balance is primarily attributable to the road paving and courthouse/annex Capital Projects funds. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund revenues and expenditures were \$5,201,178 and \$5,012,083, respectively. The ending fund balance showed an increase of \$189,095 from the prior year to \$1,560,089.
- The County has continued to look for ways to effectively manage the cost of mental health services. For the year, expenditures totaled \$272,493, a decrease of 78.83% from the prior year. The Mental Health Fund balance at year end increased by \$381,948 from the prior year.
- Rural services expenditures increased \$48,319 from the prior year. The ending fund balance decreased \$76,928 from the prior year.
- Secondary Roads Fund expenditures increased by \$431,324 from the prior year. This increase in expenditures resulted in a decrease in the Secondary Roads Fund ending balance of \$492,859, or 40.6%.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, Jefferson County, lowa amended its budget twice. The amendments were made on March 18, 2013 and May 28, 2013, and resulted in an increase in budgeted disbursements mainly in the roads and transportation function of \$689,480.

Even with this amendment, the County underspent original budgeted expenditures of \$11,529,482 by \$694,188 for the year ended June 30, 2013.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At June 30, 2013, Jefferson County, Iowa had \$15,824,165 invested in a broad range of capital assets (net of depreciation), including land, public safety equipment, buildings, park facilities, roads and bridges. This is a net increase (including additions and deletions) of \$391,638, or 2.5% more than last year.

### Capital Assets of Governmental Activities at Year End

	<u>Ju</u>	e 30, 2012, <u>Restated</u>	
Land Buildings Improvements other than buildings Equipment and vehicles Infrastructure Construction in progress	\$	778,473 4,915,675 69,192 1,795,562 8,265,263	\$ 778,473 5,161,558 71,577 1,684,107 7,704,812 32,000
Total	\$	<u>15,824,165</u>	\$ <u>15,432,527</u>
This year's major additions included: Construction in progress Machinery and vehicles Buildings Infrastructure	\$	437,111 - 1,009,095	\$ 32,000 435,800 5,000
Total	\$	1,446,206	\$ 472,800

The County had depreciation expense of \$1,054,326 in fiscal year 2013 and total accumulated depreciation of \$9,238,803 at June 30, 2013.

More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

## Long-Term Debt

At June 30, 2013 and 2012, Jefferson County, lowa's long-term debt consisted of the following:

#### Outstanding Debt of Governmental Activities at Year-End

	<u>Ju</u>	ne 30, 2013	<u>Jur</u>	e 30, 2012	
Compensated absences	\$	196,144	\$	252,447	
Capital loan notes		1,430,000		1,605,000	
Capital leases		30,975		46,701	
Net OPEB liability		<u>111,360</u>		64,775	
Total	\$	<u>1,768,479</u>	\$	<u>1,968,923</u>	

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Jefferson County, Iowa's constitutional debt limit for the 2013 fiscal year is \$33,793,254. Other obligations include compensated absences. Net OPEB liability and capital leases. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Jefferson County, lowa's elected and appointed officials and citizens considered many factors when setting the fiscal year 2014 budget, tax rates, and the fees that will be charged for various County activities. One of those factors is the economy. Unemployment in the County now stands at 5.6% (July 2013) versus 6.6% a year ago. This compares with the State's unemployment rate of 4.8% and the national rate of 7.3%.

Inflation in the State is slightly higher than the national Consumer Price Index increase. The State's CPI increase was 5.043% for fiscal year 2013 compared with the national rate of 4.026%.

These indicators were taken into account when adopting the budget for 2014 fiscal year. Amounts available for appropriation in the operating budget are \$10,573,177, a decrease of 13.5% from the final 2013 fiscal year budget. The amount of revenue to support the above expenditures is projected to decrease 4.4% from the final 2013 fiscal year budget to \$10,424,987 with the shortfall budgeted from existing reserve funds. Property and other County taxes supporting the 2014 fiscal year budget increased \$138,488 from the Final 2013 fiscal year budget and makes up 59.7% of the revenue for the 2014 fiscal year budgeted expenditures.

If these estimates are realized, the County's budgetary operating balance is expected to decrease by the close of the 2014 fiscal year by \$148,190, leaving an overall reserve of approximately 33.6% of budgeted 2014 fiscal year expenditures.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Jefferson County, lowa's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Jefferson County Auditor's Office, 51 East Briggs Avenue, Fairfield, Iowa.

## STATEMENT OF NET POSITION JUNE 30, 2013

ASSETS:		Governmental <u>Activities</u>
Cash, cash equivalents and pooled investments Receivables:		\$ 3,636,582
Property tax:	TOTAL ASSETS	20,473 6,083,161 8,180 103,300 83,906 88,014 15,824,165 25,847,781
<u>LIABILITIES</u> :		
Accounts payable Due to other governments Accrued interest payable Deferred revenue:		305,941 31,025 1,610
Succeeding year property tax Long-term liabilities:		6,083,161
Portion due and payable within one year: Capital lease payable Capital loan notes Compensated absences Portion due and payable after one year:		16,609 265,000 196,144
Capital lease payable		14,366
Capital loan notes Net OPEB liability		1,165,000 111,360
·	TOTAL LIABILITIES	8,190,216
NET POSITION:		
Net investment in capital assets Restricted for:		14,363,190
Supplemental levy		677,092
Mental health Rural services		459,137 300,573
Secondary roads		721,110
Other purposes		542,107
Unrestricted		594,356
	TOTAL NET POSITION	\$ <u>17,657,565</u>

## STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2013

			_	Progra				
						Operating	_	Net
						Grants, Contributions		(Expense)
				Charges		and Restricted		Revenue and Changes in
Functions/Programs		Expenses		for Service		Interest		Net Position
								<u> </u>
Governmental activities:								
Public safety and legal services	\$	2,923,344	\$	176,229	\$	431,092	\$	(2,316,023)
Physical health and social services		817,593		237,778		190,853		(388,962)
Mental health		273,465		-		654,441		380,976
County environment and education Roads and transportation		577,802		182,288		429,938		34,424
Governmental services to residents		3,620,785		56,602		2,388,087		(1,176,096)
Administration		538,100 1,315,497		280,398 25,860		<b>-</b>		(257,702)
Interest on long-term debt		32,352		20,000		195,484		(1,289,637) 163,132
Total	\$	10,098,938	\$	959,155	\$			· · · · · · · · · · · · · · · · · · ·
i otal	Ψ	10,030,330	Ψ	909,100	Ψ	4,289,895		(4,849,888)
General revenues:								
Property and other County tax levied for:								
General purposes								3,875,340
Penalty and interest on property tax								76,040
State tax credits								170,975
Local option sales tax								477,840
Unrestricted investment earnings	·							15,283
Loss on disposal of capital assets								(242)
Miscellaneous								150,883
Total general revenues								4,766,119
Change in mat modified								
Change in net position								(83,769)
Net position - Beginning of year, as restated								17,741,334
	,							
Net position - End of year							\$	17,657,565

## BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2013

			_	Special Revenue							
<u>Assets</u>			<u>General</u>	MH-DD Services		Rural <u>Services</u>		Secondary <u>Roads</u>	G	Nonmajor overnmental <u>Funds</u>	<u>Total</u>
Cash, cash equivalents and pooled inve Receivables:	stments	\$	1,544,725 \$	481,997	\$	261,664	\$	788,589	\$	559,607	\$ 3,636,582
Property tax: Delinquent Succeeding year Accounts			14,583 4,333,078 5,481	2,133 633,823		3,065 910,782		-		692 205,478 2,699	20,473 6,083,161 8,180
Due from other governments Inventories Prepaid expenses			41,380 - 56,295	5,855 - 148		42,016		14,049 83,906 31,571		-,	103,300 83,906 88,014
	ASSETS	\$ _		1,123,956	\$	1,217,527	\$		\$	768,476	\$ 10,023,616
LIABILITIES AND FUND BALANC	ES										
<u>LIABILITIES</u> :											
Accounts payable Due to other governments Deferred revenue:		\$	69,973 \$ 17,819	27,755 1,108	\$	2,691 416	\$	185,522 11,483	\$	20,000 199	\$ 305,941 31,025
Succeeding year property tax Other		_	4,333,078 14,583	633,823 2,133		910,782 3,065				205,478 692	6,083,161 20,473
TOTAL LIA	BILITIES		4,435,453	664,819		916,954		197,005		226,369	6,440,600
FUND BALANCES: Nonspendable:											
Inventories Prepaid expenses Restricted for:			56,295	148		-		83,906 31,571		-	83,906 88,014
Supplemental levy Mental health			620,797 -	- 458,989		<del></del> -		-		-	620,797 458,989
Rural services Secondary roads Local option sales and services			-	-		300,573		605,633		-	300,573 605,633
tax bonds Other purposes			-	-		- -		-		377,921 164,186	377,921 164,186
Unassigned Total fund balances			882,997 1,560,089	459,137		300,573		721,110		542,107	882,997 3,583,016
TOTAL LIA AND FUND BA		\$ ,	5,995,542 \$	1,123,956	\$	1,217,527	\$	918,115	\$	768,476	\$ 10,023,616

# RECONCILIATION OF THE BALANCE SHEET GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2013

Total governmental fund balances	\$ 3,583,016
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$25,062,968 and the accumulated depreciation is \$9,238,803.	15,824,165
Because some revenues will not be collected for several months after year end they are deferred in the governmental funds.	20,473
Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds.	(1,610)
Long-term liabilities, including capital loan notes payable, leases payable, compensated absences payable, and net OPEB liability are not due and payable in the current year and, therefore, are not reported as liabilities in the governmental funds.	(1,768,479)
Net position of governmental activities	\$ 17,657,565

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2013

	Special Revenue								
	General	MH-DD Services		Rural <u>Services</u>		Secondary Roads	G	Nonmajor overnmental <u>Funds</u>	<u>Total</u>
REVENUES:									
Property and other county tax	. , .	\$ 582,622	\$	1,269,449	\$	119,460	\$	187,285	\$ 6,037,441
Interest and penalty on property tax	76,040	-		-		-		-	76,040
Intergovernmental	635,485	71,819		124,774		2,026,597		29,042	2,887,717
Licenses and permits	2,643	-		22,512		43,320		-	68,475
Charges for service	435,158	-		-		232,458		59,154	726,770
Use of money and property	34,683	-				<u>-</u>		2,093	36,776
Miscellaneous	138,544			4,421		20,875		21,636	185,476
Total revenues	5,201,178	654,441		1,421,156		2,442,710		299,210	10,018,695
EXPENDITURES:									
Operating:									
Public safety and legal services	2,612,875	_		183,901		_		4,355	2,801,131
Physical health and social services	697,976	-		82,960		_		47,977	828,913
Mental health	-	272,493		-,,		-		,	272,493
County environment and	-								 
education	380,152	_		226,426				-	606,578
Roads and transportation		_				3,759,037		-	3,759,037
Governmental services to residents	492,168	-		2,446		•		_	494,614
Administration	828,712	_		2,353				_	831,065
Debt service	200	_		,		_		207,440	207,640
Capital projects	•	_		-		176,530		713,548	890,078
Total expenditures	5,012,083	272,493		498,086		3,935,567		973,320	10,691,549
Excess (deficiency) of revenues over									
(under) expenditures	<u> 189,095</u>	381,948	-	923,070		(1,492,857)		(674,110)	(672,854)
Other financial sources (uses):									
Operating transfers in	-	-		-		999,998		91.896	1,091,894
Operating transfers out	_	_		(999,998)		_		(91,896)	(1,091,894)
Total other financing sources (uses)			-	(999,998)		999,998			-
Change in fund balances	189,095	381,948		(76,928)		(492,859)	}	(674,110)	(672,854)
Fund balances - Beginning of year	1,370,994	77,189	<u> </u>	377,501		1,213,969		1,216,217	4,255,870
Fund balances - End of year	\$ 1,560,089	\$ 459,137	\$	300,573	\$	721,110	\$	542,107	\$ 3,583,016

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2013

Net change in fund balances - Total governmental funds

\$ (672,854)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures exceeded depreciation expense and loss on disposal of capital assets in the current year as follows:

Expenditures for capital assets
Loss on disposal of capital assets
Depreciation expense

1,446,206 (242)

(1,054,326)

391,638

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred or not recorded in the governmental funds.

Property tax

(3,285)

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Debt repayments in the current year are as follows:

Repaid

190,726

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows:

Compensated absences Interest on long-term debt Net OPEB liability

\$ 56,303 288

200

(46,585)

10,006

Change in net position of governmental activities

(83,769)

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2013

## <u>ASSETS</u>

Cash, cash equivalents and pooled investment	ts:			
County Treasurer			\$	1,044,199
Other County officials				40,223
Accounts receivable				15,155
Property tax receivable:				
Delinquent				61,067
Succeeding year				18,143,432
Prepaid expenses				332
		TOTAL ASSETS		19,304,408
				,
	<u>LIABILITIES</u>			
Accounts payable				17,849
Due to other governments				19,167,476
Compensated absences				4,228
Trusts payable				114,855
		TOTAL LIABILITIES		19,304,408
		TOTAL LIADILITIES		19,504,400
		NET POSITION	\$	-
		=. 1 00111011	Ψ	

#### **NOTES TO FINANCIAL STATEMENTS**

JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Jefferson County, Iowa is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

## A. Reporting Entity

For financial reporting purposes, Jefferson County, Iowa has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Jefferson County, lowa (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> – The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

One drainage district has been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although this district is legally separate from the County, it is controlled, managed and supervised by the Jefferson County Board of Supervisors. The drainage district is reported as a Special Revenue Fund. Financial information of the drainage district can be obtained from the Jefferson County Auditor's office.

<u>Jointly Governed Organizations</u> — The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Jefferson County Assessor's Conference Board, Jefferson County Emergency Management Commission and Jefferson County Joint E-911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported as Agency Funds of the County.

## B. <u>Basis of Presentation</u>

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

#### **NOTES TO FINANCIAL STATEMENTS**

JUNE 30, 2013

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. <u>Basis of Presentation</u> (Continued)

The Statement of Net Position presents the County's nonfiduciary assets and liabilities, with the difference reported as net position. Net position is reported in the following categories.

<u>Net investment in capital assets</u> – consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position – result when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> – consist of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and (2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

#### Special Revenue:

<u>The MH-DD Services Fund</u> is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

<u>The Rural Services Fund</u> is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the County outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the state of lowa, required transfers from the Special Revenue, Rural Services Funds and other revenues to be used for secondary road construction and maintenance.

## JEFFERSON COUNTY, IOWA NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2013

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Basis of Presentation (Continued)

Additionally, the County reports the following funds:

#### Fiduciary Funds:

Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

#### C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursements grant resources to such programs, followed by categorical block grants, and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

## D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the investment in the lowa Public Agency Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2013

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. <u>Assets, Liabilities and Fund Equity</u> (Continued)

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1 ½% per month penalty for delinquent payments; is based on January 1, 2011 assessed property valuations; is for the tax accrual period July 1, 2012 through June 30, 2013 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2012.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

<u>Capital Assets</u> – Capital assets, which include property, equipment and vehicles, intangibles, and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the county), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	<u>Amount</u>
Infrastructure Land, buildings and improvements Equipment and vehicles	\$ 65,000 25,000 5,000
• •	

#### **NOTES TO FINANCIAL STATEMENTS**

#### JUNE 30, 2013

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. <u>Assets, Liabilities and Fund Equity</u> (Continued)

Capital assets of the County are depreciated/amortized using the straight line method over the following estimated useful lives:

<u>Asset Class</u>	Estimated Useful Lives ( <u>In Years</u> )
Buildings	25-50
Improvements other than buildings	20-50
Infrastructure	10-65
Equipment	3-20
Vehicles	5-15

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

<u>Deferred Revenue</u> – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue consists of property tax receivable and other receivables not collected within 60 days after year end.

Deferred revenue in the Statement of Net Position consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and unspent grant proceeds.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2013. The compensated absences liability attributable to the governmental activities will be paid primarily by the General and Secondary Roads Funds.

<u>Long-term Liabilities</u> – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond issuance costs, are reported as deferred charges and amortized over the term of the related debt.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Fund Equity</u> – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

## NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2013

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. Assets, Liabilities and Fund Equity (Continued)

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

#### NOTE 2: CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2013 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of lowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Interest rate risk — The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the County.

#### **NOTE 3: INTERFUND TRANSFERS**

The detail of interfund transfers for the year ended June 30, 2013 is as follows:

<u>Transfer to</u>	<u>Transfer from</u>	Amount
Special Revenue: Secondary Roads	Special Revenue: Rural Services	\$ 999,998
Debt Service Capital Projects:	Capital Projects: Courthouse/Annex	11,154
Courthouse/Annex	Road Paving	\$ 80,742 1,091,894

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

## NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2013

## NOTE 4: CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2013 was as follows:

	Balance Beginning of Year, s Restated	ncreases/ ransfers	 creases/ ransfers	Balance End of Year
Governmental Activities: Capital assets not being depreciated/amortized: Land Construction in progress Total capital assets not being Depreciated/amortized	\$ 778,473 32,000 810,473	\$ - - -	\$ (32,000) (32,000)	\$ 778,473 
Capital assets being depreciated/ amortized: Buildings Improvements other than buildings Equipment and vehicles Infrastructure, road network Total capital assets being depreciated/amortized	7,619,547 100,381 5,155,882 9,954,729 22,830,539	437,111 1,041,095 1,478,206	(24,250) (24,250)	7,619,547 100,381 5,568,743 10,995,824 24,284,495
Less accumulated depreciation/ amortization for: Buildings Improvements other than buildings Equipment and vehicles Infrastructure, road network Total accumulated depreciation/amortization	2,457,989 28,804 3,471,775 2,249,917 8,208,485	245,883 2,385 325,414 480,644 1,054,326	(24,008)	2,703,872 31,189 3,773,181 2,730,561 9,238,803
Total capital assets being depreciated/amortized, net	<u>14,622,054</u>	423,880	(242)	<u>15,045,692</u>
Governmental activities capital assets, net	\$ <u>15,432,527</u>	\$ 423,880	\$ (32,242)	\$ <u>15,824,165</u>

Depreciation/amortization expense was charged to the following functions:

Governmental Activities: Public safety and legal services Physical health and social services County environment and education Roads and transportation Governmental services to residents Administration	\$ 270,519 866 41,089 681,289 32,150 28,413
Total depreciation/amortization expense - Governmental activities	\$ <u>1,054,326</u>

## **NOTES TO FINANCIAL STATEMENTS**

JUNE 30, 2013

## NOTE 5: DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

## **Fund**

Governmental Funds: General	\$	17,819
Special Revenue:		
MH-DD Services		1,108
Rural services		416
Secondary Roads		11,483
Conservation Fund		199
Total Governmental Funds	\$	<u>31,025</u>
Trust and Agency:		
County Recorder	\$	18,303
County Assessor	·	817,626
Schools		10,560,889
Area Schools		593,523
Corporations		5,190,166
Townships		272,771
Agriculture Extension Education		223,040
County Hospital		1,107,094
E-911		64,919
Auto License and Use Tax		285,185
All Other		33,960
Total Trust and Agency Funds	\$	19,167,476

## NOTE 6: LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the year ended June 30, 2013 is as follows:

	Capital Loan <u>Notes</u>	Capital <u>Leases</u>	C	Compensated Absences	Net OPEB <u>Liability</u>	<u>Total</u>
Balance – Beginning of year Increases Decreases	\$ 1,605,000	\$ 46,701 - <u>15,726</u>	\$	252,447 196,144 <u>252,447</u>	\$ 64,775 46,585	\$ 1,968,923 242,729 443,173
Balance - End of year	\$ <u>1,430,000</u>	\$ <u>30,975</u>	\$	<u>196,144</u>	\$ <u>111,360</u>	\$ <u>1,768,479</u>
Due within one year	\$ <u>265,000</u>	\$ <u>16,609</u>	\$	<u>196,144</u>	\$ 	\$ 477,753

### NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2013

## NOTE 6: LONG-TERM LIABILITIES (Continued)

## Capital Loan Notes

Details of the County's general obligation capital loan note indebtedness are as follows:

	Iss	Issued September 10, 2009				<u>Issued May 15, 2010</u>					
Year											
Ending	Interest						Interest				
<u>June 30,</u>	<u>Rate</u>		<u>Principal</u>		<u>Interest</u>		<u>Rate</u>		<u>Principal</u>		<u>Interest</u>
2014	2.30%	\$	180,000	) {	4,140		-%	\$		\$	
2015	2.5070	Ψ	100,000	, 4	9 4,140			Φ	145,000	φ	0.000
	-			-	-		2.00		145,000		2,900
2016	-			-	-		2.65		150,000		3,975
2017	-			-	-		3.00		155,000		4,650
2018	-			-	-		-		-		-
2019-2022	-			-			-				
Total		\$	180,000	9	4,140			\$	450,000	\$	11,525
	I.		۵۸ مساله	20	40		Ψ.	اسك			
<b>M</b> = = =	<u> 13</u>	SSUE	ed June 20	20	12		<u>10</u>	tal			
Year											
Ending	Interest										
<u>June 30,</u>	Rate		<u>Principal</u>		Interest		<u>Principal</u>		Interest		
2014	1.00%	\$	85,000	\$	850	\$	265,000	\$	4,990	1	
2015	1.00	Ψ	85,000	Ψ	850	Ψ	230,000	Ψ	3,750		
2016	1.00		85,000		850		235,000		4,82		
							,				
2017	1.30		85,000		1,105		240,000		5,75		
2018	4.00										
	1.30		90,000		1,170		90,000		1,170		
2019-2023 Total	1.30 1.30-2.00		90,000 <u>370,000</u> <u>800,000</u>	\$	1,170 _6,950 11,775	\$	90,000 <u>370,000</u> <u>1,430,000</u>	\$	6,95	<u>)</u>	

During the year ended June 30, 2013, the County retired \$175,000 of capital loan notes.

### Capital Lease Purchase Agreements

The County has entered into a capital lease purchase agreement to lease an ambulance with a historical cost of \$78,340. The following is a schedule of the future minimum lease payments, including interest at 4.96% per annum, and the present value of net minimum lease payments under the agreements in effect at June 30, 2013:

Year Ending <u>June 30</u> ,	
2014 2015 Total minimum lease payments Less amount representing interest	\$ 17,725 <u>14,772</u> 32,497 <u>1,522</u>
Present value of net minimum lease payments	\$ <u>30,975</u>

Payments under capital lease purchase agreements totaled \$17,725 for the year ended June 30, 2013.

#### NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2013

#### NOTE 7: LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

Jefferson County, Iowa is a member of a multi-government 28E agreement established in 1974. This agreement provides the public authority for the Southeast Multi-County Solid Waste Agency (SEMCO) to operate under a separate Board of Directors and provide municipal solid waste landfill services. SEMCO, therefore, is required by state and federal laws and regulations to make annual contributions to finance closure and postclosure care costs. Any additional costs that might arise from changes in regulations or technology are anticipated to be covered by increases in rates paid by future landfill users.

#### NOTE 8: PENSION AND RETIREMENT BENEFITS

The County contributes to the lowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of lowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 5.78% of their annual covered salary and the County is required to contribute 8.67% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2013, 2012 and 2011 were \$357,458, \$333,051 and \$288,433, respectively, equal to the required contribution for each year.

## NOTE 9: OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u>. The County operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. There are 86 active and 3 retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully insured medical plan with Wellmark. Retirees under age 66 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit rate subsidy and an OPEB liability.

<u>Funding Policy</u>. The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation. The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2013, the amounts actually contributed to the plan and changes in the County's net OPEB obligation:

Annual required contribution Interest on net OPEB obligation Adjustment to annual required contribution Annual OPEB cost Contributions made Increase in net OPEB obligation Net OPEB obligation beginning of year	\$ 82,668 2,591 (2,574) 82,685 (36,100) 46,585 64,775
Net OPEB obligation end of year	\$ <u>111,360</u>

#### NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2013

## NOTE 9: OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2013.

For the year ended June 30, 2013, the County contributed \$36,100 to the medical plan. Plan members eligible for benefits contributed \$27,610, or 43.3% of the premium costs.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation are summarized as follows:

Year Ended June 30,	Annual OPEB Cost	Percentage of Annual OPEB <u>Cost Contributed</u>	Net OPEB <u>Obligation</u>				
2011	\$ <u>67,408</u>	67.1%	\$ <u>43,057</u>				
2012	<u>66,980</u>	67.6	<u>64,775</u>				
2013	<u>82,685</u>	43.7	<u>111,360</u>				

<u>Funding Status and Funding Progress.</u> As of July 1, 2012, the most recent actuarial valuation date for the period July 1, 2012 through June 30, 2013, the actuarial accrued liability was \$580,219, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$580,219. The covered payroll (annual payroll of active employees covered by the plan) was \$3,541,944 and the ratio of the UAAL to covered payroll was 16.38%. As of June 30, 2013, there were no trust fund assets.

Actuarial Methods and Assumptions. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress for the Retiree Health Plan presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of July 1, 2012 actuarial valuation date, the projected unit credit actuarial cost method was used. The actuarial assumptions includes a 4% discount rate based on the County's funding policy. The projected annual medical trend rate is 10%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 0.5% each year until reaching the 5% ultimate trend rate. An inflation rate of 3% is assumed for the purpose of this computation.

Mortality rates are from the RP2000 Combined Mortality Table Fully Generational using scale AA, applied on a gender-specific basis. Annual retirement and termination probabilities were developed using the alternate valuation method as prescribed in GASB 45.

Projected claim costs of the medical plan are \$453 per month for retirees and \$1,069 per month for retirees and their spouse. The salary increase rate was assumed to be 3% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

## JEFFERSON COUNTY, IOWA NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2013

## NOTE 10: RISK MANAGEMENT

Jefferson County, Iowa is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 679 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's contributions to the Pool for the year ended June 30, 2013 were \$179,492.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim. For members requiring specific coverage from \$3,000,000 to \$15,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location, with excess coverage reinsured by the Lexington Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2013, no liability has been recorded in the County's financial statements. As of June 30, 2013, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their casualty capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its casualty capital contributions. However, the refund is reduced by the amount of capital distributions previously received by the withdrawing member and an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one year period following withdrawal.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amounts of \$1,000,000 and \$300,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## NOTES TO FINANCIAL STATEMENTS

### JUNE 30, 2013

## NOTE 11: RESTATEMENTS

During the year ended June 30, 2013, it was determined that certain infrastructure added prior to July 1, 2012 were mistakenly omitted from the capital assets listing. As a result the June 30, 2012 ending balance has been restated to the amount listed below.

Governmental

## Government-wide financial statements

	<u>Activities</u>			
As previously reported at June 30, 2012 Adjustments	\$	16,270,766 1,470,568		
As restated at June 30, 2012	\$	17,741,334		

## NOTE 12: RECLASSIFICATIONS

Certain amounts for the year ended June 30, 2012 have been reclassified to conform to June 30, 2013 presentation.

## NOTE 13: SUBSEQUENT EVENTS

Subsequent events have been evaluated through January 29, 2014, the date that the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

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## BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES -BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2013

				Budgeted Amounts				Final to Actual	
	Actual		-	Original		Final		<u>Variance</u>	
RECEIPTS:		<u>/ totaal</u>		<u>Original</u>		<u>, 11141</u>		Variation	
Property and other county tax	\$	6,036,653	\$	6,150,191	\$	6,169,747	\$	(133,094)	
Interest and penalty on property tax		76,040		79,000		79,000		(2,960)	
Intergovernmental		3,035,134		3,580,590		3,641,505		(606,371)	
Licenses and permits		69,131		14,689		14,993		54,138	
Charges for service		727,795		493,378		774,214		(46,419)	
Use of money and property		36,173		144,430		144,430		(108,257)	
Miscellaneous		181,702		124,015		76,157		105,545	
Total receipts		10,162,628		10,586,293		10,900,046		(737,418)	
DISBURSEMENTS:									
Public safety and legal services		2,801,025		2,747,155		2,875,027		74,002	
Physical health and social services		759,306		867,619		884,244		124,938	
Mental health		512,371		1,250,000		1,250,000		737,629	
County environment and education		627,986		632,679		662,437		34,451	
Roads and transportation		3,617,494		3,025,000		3,628,000		10,506	
Governmental services to residents		494,551		525,272		533,022		38,471	
Administration		802,029		964,592		964,592		162,563	
Debt service		207,640		195,165		207,640		_	
Capital projects		1,012,892		1,322,000		1,214,000		201,108	
Total disbursements		10,835,294		11,529,482		12,218,962		1,383,668	
Excess (deficiency) of receipts over		•							
(under) disbursements		(672,666)		(943,189)		(1,318,916)		646,250	
(under) dispuisements		(072,000)		(545,108)		(1,510,810)		040,200	
Other financing sources, net		-		950,000		950,000		(950,000)	
Excess (deficiency) of receipts and other									
financing sources over (under)									
disbursements and other financing uses		(672,666)		6,811		(368,916)		(303,750)	
BALANCE - Beginning of year		4,309,222		2,916,635		2,916,635		1,392,587	
BALANCE - End of year	\$	3,636,556	\$	2,923,446	\$	2,547,719	\$	1,088,837	

# BUDGET TO GAAP RECONCILIATION REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2013

	Governmental Fund Types					
	Cash Basis		Accrual Adjustments		Modified Accrual <u>Basis</u>	
Revenues Expenditures	\$ 10,162,628 10,835,294	\$	(143,933) 143,745	\$	10,018,695 10,691,549	
Net Beginning fund balances	(672,666) 4,309,222		(188) (53,352)		(672,854) 4,255,870	
Ending fund balances	\$ 3,636,556	\$	(53,540)	\$	3,583,016	

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING YEAR ENDED JUNE 30, 2013

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon 10 major classes of expenditures known as functions, not by fund. These 10 functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, nonprogram, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$689,480. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

## SCHEDULE OF FUNDING PROGRESS FOR THE RETIREE HEALTH PLAN

## REQUIRED SUPPLEMENTARY INFORMATION

Year Ended June 30,	Actuarial Valuation <u>Date</u>	Actuarial Value of Assets <u>( a )</u>	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (_a/b_)	Covered Payroll <u>( c )</u>	UAAL as a Percentge of Covered Payroll ( (b-a)/c )
2010 2011 2012 2013	July 1, 2009 July 1, 2009 July 1, 2009 July 1, 2012	\$ \$ \$	\$ 497,382 \$ 497,382 \$ 497,382 \$ 580,219	\$ 497,382 \$ 497,382 \$ 497,382 \$ 580,219	0.00% 0.00%	3,571,512 3,796,032 3,487,785 3,541,944	13.92% 13.10% 14.26% 16.38%

See Note 9 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost, net OPEB obligation, funded status and funding progress.

#### SUPPLEMENTARY INFORMATION

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2013

	Nonmajor Governmental Funds									
	•	Nonmajor Special Revenue <u>Funds</u>	•	Nonmajor Capital Projects <u>Funds</u>		Nonmajor Debt Service <u>Fund</u>		<u>Total</u>		
<u>ASSETS</u>	•									
Cash, cash equivalents and pooled investments Receivables: Property tax:	\$	549,582	\$	5,255	\$	4,770	\$	559,607		
Delinquent		-		<u>~</u>		692		692		
Succeeding year		-		-		205,478		205,478		
Accounts		2,699				-		2,699		
TOTAL ASSETS	\$	552,281	\$	5,255	\$	210,940	\$	768,476		
LIABILITIES AND FUND BALANCES										
LIABILITIES:										
Accounts payable	\$	20,000	\$	_	\$	-	\$	20,000		
Due to other governments		199		-		_	·	199		
Deferred revenue:										
Succeeding year property tax		-		-		205,478		205,478		
Other						692		692		
Total liabilities		20,199				206,170		226,369		
FUND BALANCES: Restricted for:										
Local option sales and		077.004						S7# 50 (		
services tax bonds		377,921 154,161		5,255		- 4 770		377,921		
Other purposes				<del></del>		4,770		164,186		
Total fund balances		532,082		5,255		4,770		542,107		
TOTAL LIABILITIES										
AND FUND BALANCES	\$	552,281	\$	5,255	\$	210,940	\$	768,476		

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2013

	_	Non	majoi	r Government	al Fu	ınds		
	•	Special		Capital	· · · · ·	Debt		
		Revenue		Projects		Service		
		<u>Funds</u>		<u>Funds</u>		<u>Fund</u>		<u>Total</u>
REVENUES:								
Property and other county tax	\$	-	\$	-	\$	187,285	\$	187,285
Intergovernmental	,	20,843	,	_	·	8,199	•	29,042
Charges for service		59,154		-		-		59,154
Use of money and property		2,093		_		_		2,093
Miscellaneous		10,100		11,536		~		21,636
Total revenues		92,190		11,536		195,484		299,210
EXPENDITURES:								
Operating:								
Public safety and legal services		4,355		_				4,355
County environment and education		47,977		_		_		47,977
Debt service		-1,011		_		207,440		207,440
Capital projects		27,930		685,618		207,440		713,548
• • • •				<u> </u>		207.440		
Total expenditures		80,262		685,618		207,440		973,320
Excess (deficiency) of revenues over								
(under) expenditures		11,928		(674,082)		(11,956)		(674,110)
Other financial sources (uses):								
Operating transfers in		-		80,742		11,154		91,896
Operating transfers out				(91,896)				(91,896)
Total other financing sources (uses)				(11,154)		11,154		-
Excess (deficiency) of revenues and other financing sources over (under) expenditures								
and other financing uses		11,928		(685,236)		(802)		(674,110)
Fund balances - Beginning of year		520,154		690,491		5,572		1,216,217
Fund balances - End of year	\$	532,082	\$	5,255	\$	4,770	\$	542,107

### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS .JUNE 30, 2013

		Local Option Sales and Services Tax <u>Reserve</u>	Resource Enhancement and <u>Protection</u>	ļ	Drug Forfeiture	Special Response <u>Team</u>
<u>ASSETS</u>						
Cash, cash equivalents and pooled investmen Receivables: Accounts	its \$	377,921	\$ 38,141	\$	5,520	\$ 12,402
TOTAL ASSETS	s \$	377,921	\$ 38,141	\$	5,520	\$ 12,402
LIABILITIES AND FUND BALANCES						
LIABILITIES: Accounts payable Due to other governments Total liabilities	\$	<u> </u>	\$ <u>-</u>	\$	-	\$ -
FUND BALANCES:  Restricted for:  Local option sales and services tax bonds Other purposes  Total fund balances		377,921	38,141 38,141		5,520 5,520	12,402 12,402
TOTAL LIABILITIES AND FUND BALANCES		377,921	\$ 38,141	\$	5,520	\$ 12,402

I	Drug Control <u>Policy</u>	County Recorder's Records <u>Management</u>	Rocky Branch <u>Watershed</u>	С	onservation <u>Fund</u>	Total
\$	486	\$ 33,425	\$ 14,107	\$	67,580	\$ 549,582
	-	-	_		2,699	2,699
\$	486	\$ 33,425	\$ 14,107	\$	70,279	\$ 552,281
\$		\$	\$ 	\$	20,000 199 20,199	\$ 20,000 199 20,199
	486 486	33,425 33,425	14,107 14,107		50,080 50,080	377,921 154,161 532,082
\$	486	\$ 33,425	\$ 14,107	\$	70,279	\$ 552,281

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS YEAR ENDED JUNE 30, 2013

	Local Option Sales and Services Tax <u>Reserve</u>	Resource Enhancement and <u>Protection</u>	Drug <u>Forfeiture</u>	Special Response <u>Team</u>
REVENUES:				
Intergovernmental	\$ _	\$ 10,728	\$	\$ -
Charges for service	-	-	-	-
Use of money and property	143	-		-
Miscellaneous				9,158
Total revenues	143	10,728	-	9,158
EXPENDITURES: Operating:				
Public safety and legal services	_	-	100	4,255
County environment and education	-	-	_	-
Capital projects	27,930	-	-	-
Total expenditures	27,930		100	4,255
Excess (deficiency) of revenues				
over (under) expenditures	(27,787)	10,728	(100)	4,903
Fund balances - Beginning of year	405,708	27,413	5,620	7,499
Fund balances - End of year	\$ 377,921	\$ 38,141	\$ 5,520	\$ 12,402

i	Drug Control <u>Policy</u>	ļ	County Recorder's Records <u>Management</u>	Rocky Branch <u>Watershed</u>	Conservation <u>Fund</u>	<u>Total</u>
\$		\$	3,530	\$ -	\$ 10,115 55,624 1,950 942 68,631	\$ 20,843 59,154 2,093 10,100 92,190
	-			48	47,929	4,355 47,977 27,930 80,262
	486		3,530 29,895	(48) 14,155	20,702	520,154
\$	486	\$	33,425	\$ 14,107	\$ 50,080	\$ 520,154

### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2013

		Steeple <u>Restoration</u>		Courthouse/ <u>Annex</u>			<u>Total</u>
<u>ASSETS</u>							
Cash, cash equivalents and pooled investm	nents	\$	5,234	\$	21	\$	5,255
	TOTAL ASSETS	\$	5,234	\$	21	\$	5,255
LIABILITIES AND FUND BAI	_ANCES						
<u>LIABILITIES</u> : None		\$		\$		\$	_
FUND BALANCES:  Restricted for:  Capital projects  Total fund balances	,		5,234 5,234		<u>21</u> 21		5,255 5,255
	OTAL LIABILITIES FUND BALANCES	\$	5,234	\$	21	\$	5,255

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS YEAR ENDED JUNE 30, 2013

	Stee <u>Restor</u>		Courtroom/ <u>Ambulance</u>	Road <u>Paving</u>	Courthouse/ <u>Annex</u>	<u>Total</u>
REVENUES: Miscellaneous Total revenues	\$	_ <u>-</u>	\$ 	\$ 1,979 1,979	\$ 9,557 9,557	\$ 11,536 11,536
EXPENDITURES: Capital projects Total expenditures		-	300 300	259,315 259,315	426,003 426,003	685,618 685,618
Deficiency of revenues under expenditures		ū	(300)	(257,336)	(416,446)	(674,082)
Other financial sources (uses): Operating transfers in Operating transfers out Total other financing sources (uses)		<u>-</u>		(80,742) (80,742)	80,742 (11,154) 69,588	80,742 (91,896) (11,154)
Deficiency of revenues and other financing sources under expenditures and other financing uses		_	(300)	(338,078)	(346,858)	(685,236)
Fund balances - Beginning of year	5,2	234	300	338,078	346,879	690,491
Fund balances - End of year	\$5,2	234	\$ -	\$ 	\$ 21	\$ 5,255

### COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2012

		County Offices						Joint		
			Off					Emergency		Advance
		County		County		E 044		Management		Tax
<u>ASSETS</u>		Recorder		<u>Sheriff</u>		<u>E-911</u>		Services		<u>Payments</u>
Cash, cash equivalents and pooled in	vestments:									
County Treasurer	\$	-	\$	-	\$	58,061	\$	26,398	\$	91,668
Other County officials Receivables:		18,303		21,920		-		-		-
Accounts receivable		-		-		15,155		-		_
Property tax:										
Definquent Succeeding year		-		-		-		<u>.</u>		-
Prepaid expenses		_		-		-		<del>-</del>		-
TOTAL	ASSETS \$	18,303	\$	21,920	\$	73,216	\$	26,398	\$	91,668
<u>LIABILITIES</u>										
Accounts payable	\$	<del>-</del>	\$	H	\$	8,297	\$	-	\$	_
Due to other governments	·	18,303	·	-	,	64,919	•	26,398	*	-
Compensated absences		_		-		-		-		<u>-</u>
Trusts payable				21,920		-		H-		91,668
TOTAL LIAE	BILITIES \$	18,303	\$	21,920	\$	73,216	\$	26,398	\$	91,668

Brucellosis and Tuberculosis <u>Eradication</u>	<u>Townships</u>	<u>Corporations</u>	<u>Schools</u>	Area <u>Schools</u>	County <u>Assessor</u>
\$ 35 -	\$ 3,799	\$ 72,693	\$ 158,766	\$ 8,352	\$ 309,714
-	-	-	_	_	-
8 2,410 	902 268,070	17,167 5,100,306	34,894 10,367,229	1,963 583,208	1,749 519,611 <u>332</u>
\$ 2,453	\$ 272,771	\$ 5,190,166	\$ 10,560,889	\$ 593,523	\$ 831,406
\$ 2,453 - -	\$ 272,771 - -	\$ 5,190,166 - -	\$ 10,560,889	\$ 593,523	\$ 9,552 817,626 4,228
\$ 2,453	\$ 272,771	\$ 5,190,166	\$ 10,560,889	\$ <u>593,523</u>	\$ 831,406

## COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2013

<u>ASSET</u>	<u>·s</u>	Agriculture Extension Education	County Hospital	Auto License and Use <u>Tax</u>	City Special <u>Assessments</u>
Cash, cash equivalents and County Treasurer Other County officials Receivables: Accounts receivable	pooled investments:	\$ 3,170 - -	\$ 19,982 - -	\$ 285,185 - -	\$ 5,084 - -
Property tax: Delinquent Succeeding year Prepaid expenses		737 219,133	3,647 1,083,465	-	-
	TOTAL ASSETS	\$ 223,040	\$ 1,107,094	\$ 285,185	\$ 5,084
LIABILIT	<u>IES</u>				
Accounts payable Due to other governments Compensated absences Trusts payable		\$ 223,040	\$ 1,107,094 - -	\$ 285,185	\$ 5,084
	TOTAL LIABILITIES	\$ 223,040	\$ 1,107,094	\$ 285,185	\$ 5,084

<u>Bankruptcy</u>	Anatomical Gift Public Awareness and Transportation	Tax Sale <u>Redemption</u>	Recorder's Electronic Transaction <u>Fees</u>	<u>Total</u>
\$ 1,042	\$ 18	\$ 225	\$ 7	\$ 1,044,199
-	-	-	-	40,223
-	-	-	-	15,155
-	-	_	_	61,067
-	-	-	_	18,143,432
				332
\$ 1,042	\$ 18	\$ 225	\$ 7	\$ 19,304,408
\$ -	\$ -	\$ -	\$ <u>.</u>	\$ 17,849
-	18	-	7	19,167,476
1,042		225		4,228 114,855
\$ 1,042	\$ 18	\$ 225	\$ 7	\$ 19,304,408

### COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS YEAR ENDED JUNE 30, 2013

			Co	ounty Offices	3			
		County		County		County		
ASSETS AND LIABILITIES		<u>Auditor</u>		Recorder		<u>Sheriff</u>		<u>E-911</u>
ASSETS AND LIABILITIES								
Balances beginning of year	\$	<del>-</del>	\$	14,049	\$	23,050	\$ .	70,638
Additions:								
Property and other County tax		-		-		-		-
State tax credits		-				-		-
E911 surcharge		- 4 000		-		-		142,384
Office fees and collections		1,083		266,159		9,982		-
Auto licenses, use tax and postage Assessments		-		-		-		-
Trusts		-		-		241,020		<u>.</u>
Miscellaneous				- -		2-1,020		1,430
Total additions		1,083		266,159		251,002		143,814
Deductions:								
Agency remittances:								
To other funds		1,083		113,321		_		-
To other governments		-		148,584		13,792		141,236
Trusts paid out				-		238,340		-
Total deductions		1,083		261,905		252,132		141,236
Balances end of year	\$	eri.	\$	18,303	\$	21,920	\$	73,216

Joint Emergency Management <u>Services</u>	Advance Tax <u>Payments</u>	Brucellosis and Tuberculosis <u>Eradication</u>	Townships	Corporations	<u>Schools</u>	Area <u>Schools</u>	County <u>Assessor</u>
\$ 33,319 \$	8,050 \$	3 2,362 \$	261,346	\$ <u>5,031,609</u> \$	10,819,986	\$ 568,811	\$ 695,347
-	-	2,232 94	244,758 12,051	4,805,301 155,271	9,554,911 422,953	540,408 22,461	481,356 20,077
-	-	-	-	-	-	-	-
-	-	-	-	_	-	-	8
-	-	-	-	_ _	-		-
-	_	_	-	-	_	-	-
59,805	96,509			-			62
<u>59,805</u>	96,509	2,326	256,809	4,960,572	9,977,864	562,869	501,503
-	-	_		_	-	-	-
66,726	12,891	2,235	245,384	4,802,015	10,236,961	538,157	365,444
66,726	12,891	2,235	245,384	4,802,015	10 226 061	E20 157	265 444
00,720	12,081			4,002,013	10,236,961	_538,157	365,444
\$ 26,398 \$	91,668 \$	2,453 \$	272,771	5,190,166 \$	10,560,889	\$ 593,523	\$ 831,406

## COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS YEAR ENDED JUNE 30, 2013

ASSETS AND LIABILITIES	Agricultural Extension Education	County <u>Hospital</u>		Auto Licenses and <u>Use Tax</u>	City Special <u>Assessments</u>	<u>Bankruptcy</u>
Balances beginning of year	\$ 215,276	\$ 1,360,553	\$ .	316,596 \$	6,261	\$ 1,042
Additions: Property and other County tax State tax credits E911 surcharge Office fees and collections Auto licenses, use tax and postage Assessments Trusts Miscellaneous Total additions	202,862 8,535 - - - - - - 211,397	979,909 53,800 - - - - - - 1,033,709		3,780,833	59,341 - 59,341	- - - - - -
Deductions:    Agency remittances:     To other funds    To other governments    Trusts paid out    Total deductions	203,633	1,287,168		3,812,244	60,518 - 60,518	
Balances end of year	\$ 223,040	\$ 1,107,094	\$	285,185	5,084	\$ 1,042

Anatomical Gift Public Awarenes and <u>Transportation</u>	Tax Sale <u>Redemption</u>		Monies and <u>Credits</u>	Recorder's Electronic Transaction <u>Fees</u>	<u>Total</u>
\$2	\$ 225	\$ .		\$ 279	\$ 19,428,801
-	-		295	-	16,812,032
-	_		_	-	695,242
-	-		-		142,384
-	-		-	3,117	280,349
-	-		_	_	3,780,833
-	-		-	-	59,341
-	<u>-</u>		-	-	241,020
291	342,018	_	-	-	500,115
291	342,018	-	295	3,117	22,511,316
-	-		_	-	114,404
275	342,018		295	3,389	22,282,965
			_		238,340
275	342,018	-	295	3,389	22,635,709
\$18	\$ 225	\$	-	\$ 7	\$ 19,304,408

## SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION ALL GOVERNMENTAL FUNDS FOR THE LAST TEN YEARS

#### **Modified Accrual Basis**

	_	2013		2012		2011		2010
REVENUES:				***************************************				<del></del>
Property and other county tax	\$	6,037,441	\$	5,937,099	\$	5,544,728	\$	5,213,013
Interest and penalty on property tax		76,040		80,118		81,080		82,363
Intergovernmental		2,887,717		3,634,526		3,703,435		3,295,707
Licenses and permits		68,475		16,717		11,151		12,902
Charges for service		726,770		521,641		601,896		514,895
Use of money and property		36,776		78,486		93,591		135,007
Miscellaneous		185,476		158,868		162,912		222,536
Total	\$	10,018,695	\$	10,427,455	\$	10,198,793	\$	9,476,423
EXPENDITURES:								
Operating:								
Public safety and legal services	\$	2,801,131	\$	2,752,987	\$	2,573,062	\$	2,788,795
Physical health and social services		828,913	•	690,339	·	725,492	·	669,250
Mental health		272,493		1,286,966		1,179,741		1,060,162
County environment and education		606,578		585,416		842,549		655,785
Roads and transportation		3,759,037		3,475,886		3,143,908		2,590,730
Governmental services to residents		494,614		478,523		453,622		505,306
Administration		831,065		908,717		972,070		820,825
Non program		_		6,682		-		-
Debt service		207,640		210,907		195,672		190,581
Capital projects		890,078		194,248		447,930		974,309
Total	\$	10,691,549	\$	10,590,671	\$	10,534,046	\$	10,255,743

		Year Ende	d Jur	ne 30,		
<u>2009</u>	<u>2008</u>	<u>2007</u>		<u>2006</u>	<u>2005</u>	 <u>2004</u>
\$ 4,800,437 65,526 3,253,550 14,420 657,321 235,308 173,359	\$ 4,379,635 58,912 3,175,776 12,021 659,243 397,278 96,700	\$ 4,175,273 56,977 3,450,156 13,358 788,971 295,592 83,141	\$	4,231,345 60,014 3,368,187 11,281 623,798 422,796 55,461	\$ 4,234,587 60,791 3,535,323 36,328 661,073 267,122 103,272	\$ 5,541,916 62,374 3,342,798 5,591 616,897 241,051 90,423
\$ 9,199,921	\$ 8,779,565	\$ 8,863,468	\$	8,772,882	\$ 8,898,496	\$ 9,901,050
\$ 2,487,850 575,735 1,204,274 586,388 3,323,315 456,132 796,889	\$ 2,473,279 568,088 1,211,153 563,347 2,891,357 381,381 855,474	\$ 2,386,492 528,702 1,043,660 517,918 2,290,459 375,215 892,812	\$	2,258,283 459,894 1,057,240 481,696 2,768,071 499,782 778,933	\$ 2,014,015 475,849 1,182,934 439,746 2,797,092 370,746 715,199	\$ 1,982,580 554,937 1,157,048 439,651 2,398,352 328,567 788,941
\$ 161,458 196,893 9,788,934	\$ 161,605 266,652 9,372,336	\$ 158,331 856,395 9,049,984	\$	3,573,199 96,406 11,973,504	\$ 955,671 232,624 9,183,876	\$ 827,349 551,844 9,029,269

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Officials of Jefferson County, lowa:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Governmental Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Jefferson County, Iowa, as of and for the year ended June 30, 2013, and the related notes to financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated January 29, 2014.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Jefferson County, lowa's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jefferson County, lowa's internal control. Accordingly, we do not express an opinion on the effectiveness of Jefferson County, lowa's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings as items II-A-13 and II-B-13 to be material weaknesses.

A significant deficiency is a deficiency or combination of deficiencies in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part II of the accompanying Schedule of Findings as item II-B-13 to be a significant deficiency.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Jefferson County, Iowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part III of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2013 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### Jefferson County's Response to Findings

Jefferson County, lowa's responses to findings identified in our audit are described in the accompanying Schedule of Findings. Jefferson County, lowa's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Jefferson County, lowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa January 29, 2014

#### SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2013

#### PART I: SUMMARY OF THE INDEPENDENT AUDITOR'S RESULTS

- (a) Unmodified opinions were issued on the financial statements.
- (b) Material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.

#### PART II: FINDINGS RELATED TO THE FINANCIAL STATEMENTS

#### INTERNAL CONTROL DEFICIENCIES:

#### II-A-13 Segregation of Duties

<u>Comment</u> – During our review of the internal control structure, the existing procedures were evaluated in order to determine that incompatible duties, from a control standpoint, were not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and, therefore, maximizes the accuracy of the County's financial statements. We noted that generally one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

#### Applicable Offices

 All incoming mail should be opened by an employee who is not authorized to make entries to the accounting records. This employee should prepare a listing of cash and checks received. The mail should then be forwarded to the accounting personnel for processing. Later, the same listing should be compared to the cash receipt records. Ag Extension Auditor Recorder Treasurer

2. Bank accounts should be reconciled promptly at the end of each month by an individual who does not sign checks or handle or record cash.

Ag Extension Auditor Recorder Sheriff Treasurer

3. Checks or warrants should be signed by an individual who does not otherwise participate in the preparation of the checks or warrants. Prior to signing, the checks or warrants and the supporting documentation should be reviewed for propriety. After signing, the checks or warrants should be mailed without allowing them to return to individuals who prepare the checks or warrants or approve vouchers for payment.

Ag Extension Auditor Recorder Sheriff Treasurer

Recommendation – We realize that with a limited number of office employees, segregation of duties is difficult. However, each official should review the control procedures of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible, and should be evidenced by the initials or signature of the reviewer and the date of the review.

#### Responses --

Ag Extension – We will review procedures and try to make any necessary changes to improve internal control.

#### SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2013

#### PART II: FINDINGS RELATED TO THE FINANCIAL STATEMENTS (Continued)

INTERNAL CONTROL DEFICIENCIES: (Continued)

II-A-13 Segregation of Duties (Continued)

Responses (Continued)

County Auditor – The internal control in processing mail, receipts, claims and payroll will be reviewed and evaluated for propriety. The auditors will evaluate the assignment of personnel in each process and determine if an alternative method would enhance internal controls.

County Recorder – We will review procedures and try to make any necessary changes to improve internal control.

County Sheriff – We will review procedures and try to make any necessary changes to improve internal control.

County Treasurer – We will review procedures and try to make any necessary changes to improve internal control.

Conclusion - Responses accepted.

#### II-B-13 Outstanding checks/warrants

<u>Comment</u> – Several old outstanding checks/warrants are included on the bank reconciliation for the treasurer's office.

Recommendation – The County should write-off the old outstanding checks/warrants and properly credit the applicable funds.

Response – We will do so.

Conclusion - Response accepted.

II-C-13 <u>Financial Reporting</u> — During the year ended June 30, 2013, it was determined that certain Secondary Roads Department infrastructure added prior to July 1, 2012 were mistakenly omitted from the capital assets listing. The effects of these omissions are shown in Note 11 of the current year financial statements.

Recommendation – The County (including the Secondary Roads Department) should maintain an updated listing of capital assets that reconciles to the audited financial statements.

Response – We will do so in the future.

Conclusion - Response accepted.

#### INSTANCES OF NON-COMPLIANCE

No matters were noted.

#### PART III: OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING:

III-A-13 <u>Certified Budget</u> – Disbursements during the year ended June 30, 2013 did not exceed the amounts budgeted.

### SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2013

#### PART III: OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING: (Continued)

- III-B-13 <u>Questionable Expenditures</u> No expenditures were noted that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- III-C-13 <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- III-D-13 <u>Business Transactions</u> No business transactions between the County and County officials or employees were noted.
- III-E-13 Bond Coverage Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of all bonds should be reviewed periodically to ensure that the coverage remains adequate for current operations.
- III-F-13 <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not. However, in accordance with Code of Iowa Chapter 349.18, minutes are required to be published within one week following approval. The minutes for the meetings held July 9, 2012, July 30, 2012, August 13, 2012 and February 15, 2013 were not published within one week of approval.

Recommendation – The Board of Supervisors should ensure all minutes are published to comply with Chapter 349.18 of the Code of Iowa.

Response - We will do so from now on.

Conclusion - Response accepted.

- III-G-13 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investments policy were noted.
- III-H-13 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- III-I-13 County Extension Office The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2013 for the County Extension Office did not exceed the amount budgeted.